

SOCIAL SECURITY (DETERMINATION OF CLAIMS AND QUESTIONS) (JERSEY) ORDER 1974

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SOCIAL SECURITY (DETERMINATION OF **CLAIMS AND QUESTIONS) (JERSEY) ORDER 1974**

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SOCIAL SECURITY (DETERMINATION OF CLAIMS AND QUESTIONS) (JERSEY) ORDER 1974¹

THE EMPLOYMENT AND SOCIAL SECURITY COMMITTEE, in pursuance of Articles 29, 33 and 34AA of the <u>Social Security (Jersey)</u> Law 1974, orders as follows $-^2$

Commencement [see endnotes]

PART 1

DETERMINATION OF CLAIMS AND QUESTIONS BY DETERMINING OFFICER

1 Functions of determining officers³

- (1) Any question arising under or in connection with the Law, including any claim for benefit, shall be determined by a determining officer and, where required under Article 1A, redetermined by a second determining officer.
- (2) The determining officer shall give notice in writing of the determination, and of the reasons for it, to the claimant.⁴
- (3) In the case of a determination which results in a change to a person's classification for the purposes of Article 3 of the Law (a "classification change"), the determining officer shall give notice in writing of the determination, and of the reasons for it, to
 - (a) the person whose classification has changed (in sub-paragraph (b), the "first person"); and
 - (b) where the change is one by virtue of which a second person
 - (i) becomes, or becomes treated as, the first person's employer, or
 - (ii) ceases to be or to be treated as the first person's employer,

that second person.5

(4) Notice given to a person under paragraph (2) or (3) shall also contain a statement –

- (a) in the case of a determination by the first determining officer
 - (i) of the person's right to have the matter reconsidered by a second determining officer in accordance with Article 1A, and
 - (ii) that, if the right is not exercised, there is no further right of appeal;
- (b) in the case of a redetermination, of the person's right to appeal to the Social Security Tribunal in accordance with Article 3.⁶

1A Reconsideration by second determining officer⁷

- (1) A person who has received notice of a determination under Article 1(2) or (3) and who is dissatisfied with that determination may request redetermination of the matter by a second determining officer.
- (2) A request under paragraph (1) shall be made
 - (a) in writing, stating the reasons for the request; and
 - (b) within 21 days of receiving the notice of determination.
- (3) Where a request under paragraph (1) relates to a classification change, the second determining officer shall ensure that an affected person is given such opportunity as may be reasonable to make representations in relation to the redetermination.
- (4) For the purposes of this Article and Article 3, "affected person" means any person, other than the person who requested the redetermination, who is
 - (a) a person whose classification has changed as a result of the determination, or would change if the matter were redetermined;
 - (b) a person who, by virtue of the classification change, becomes or becomes treated as, or ceases to be or to be treated as, an employer; or
 - (c) a person who would, if the matter were redetermined, become or become treated as, or cease to be or to be treated as, an employer.

2 Determination to be conclusive for purposes of proceedings under the Law, etc.⁸

- (1) Where in any proceedings
 - (a) for an offence under the Law;
 - (b) involving any question as to the payment of contributions under the Law; or
 - (c) for the recovery of any sums due to the Social Security Fund,

any question arises that is to be determined by a determining officer, that determination (including that of a second determining officer if he or she has made a determination), shall be conclusive for the purpose of those proceedings unless an appeal against that determination is pending or the time for so appealing has not expired.

- (2) If any such question has not been determined and is necessary for the determination of the proceedings, the question shall be referred to the determining officer for determination in accordance with the procedure (subject to the necessary modifications) prescribed in this Part.
- (3) Where any such appeal is pending or the time for appealing has not expired or where any question has been referred to the determining officer in accordance with paragraph (2), the court dealing with the case shall adjourn the proceedings until such time as a final determination of the question has been obtained.

PART 2

APPEALS AND REFERENCES

3 Appeals to the Social Security Tribunal⁹

- (1) The second determining officer shall give notice in writing, to the person who requested the redetermination and to any other affected person, of
 - (a) the second determining officer's decision, and the reasons for it; and
 - (b) subject to paragraph (3), the person's right of appeal to the Social Security Tribunal.
- (2) An appeal against the redetermination may be made to the Social Security Tribunal by any person receiving a notice under paragraph (1).
- (3) No appeal against a redetermination may be made to the Social Security Tribunal on any question mentioned in Article 33(5) of the Law.

4 Registrar¹⁰

- (1) The Judicial Greffier shall discharge the functions of the Registrar imposed by this Order and any other enactment.
- (2) A reference in any other enactment to the Registrar appointed under this Article shall be construed as a reference to the Judicial Greffier.
- **5**¹¹
- **6**¹²
- **7** ¹³

8 Constitution of Social Security Tribunal¹⁴

- (1) The Social Security Tribunal shall comprise
 - (a) a chairman and one or more deputy chairmen, being persons holding a qualification in law; and
 - (b) up to 12 other members.
- (2) The members shall each be appointed by the States on the recommendation of the Minister made after consulting the Jersey Appointments Commission established by Article 17 of the Employment of States of Jersey Employees (Jersey) Law 2005.
- (3) A member of the Tribunal shall hold office for such period as is specified in his or her appointment and after expiry of such period is eligible for reappointment for such period as is specified in his or her new appointment.
- (4) A member may continue in office, after the expiry of his or her term of office, for the purposes of completing any proceeding that the member has begun to hear before the expiry of the term of office.
- (5) A member of the Tribunal shall cease to hold office on resigning in writing delivered to the Minister.
- (6) Any member of the Tribunal shall cease to hold office
 - (a) on becoming bankrupt;
 - (b) on the appointment, under Part 4 of the <u>Capacity and Self-Determination (Jersey) Law 2016</u>, of a delegate in relation to the member;
 - (c) on being received into guardianship under the <u>Mental Health</u> (Jersey) Law 2016;
 - (d) if qualified for membership under paragraph (1)(a), on ceasing to be so qualified; or
 - (e) on being removed from office by the Royal Court, if the member is guilty of misconduct or has been unable to carry out his or her duties because of ill-health or other commitments for a continuous period exceeding 6 months.¹⁵
- (7) A member of the Tribunal shall not be removed from office for any other reason.
- (8) For the purposes of hearing any case referred to it under this Part the Tribunal shall consist of the chairman or a deputy chairman and 2 other members selected by the Registrar.
- (9) However, a person shall not hear any case if he or she
 - (a) was involved in an earlier determination of the case; or
 - (b) has any personal or pecuniary interest, whether direct or indirect, in the outcome.

9 Appeal Procedure¹⁶

- (1) A person aggrieved by a decision of a second determining officer under Article 3 may appeal to the Tribunal within 14 days of receiving notification of the decision.
- (2) However, an appeal made outside the 14 day period, but within 28 days of receiving notification of the determination, may be allowed with the consent of the chairman of the Tribunal.
- (3) Every appeal shall be made in writing to the Registrar on a form approved by the Registrar for that purpose, or in such manner as the Registrar may accept as sufficient in the circumstances of the case.

10 Further particulars¹⁷

- (1) The Tribunal may at any time require the applicant or the determining officer to furnish it with further particulars in writing and within such time as it may direct with regard to any appeal, and may at any stage of the proceedings allow the amendment of any application for appeal or any statement or particulars and extend the time for furnishing any statement or particulars.
- (2) If, after the expiration of the time, or where the time has been extended, expiration of the extended time, for furnishing any statement or particulars under paragraph (1), the applicant has failed to do so, the appeal shall be treated as having been abandoned.

11 Special procedure in cases of groundless appeals¹⁸

- (1) Where, in the opinion of a determining officer, an application for appeal is made on grounds that are bound to fail, the determining officer may, within 14 days of receiving the application, request the Registrar to place the papers before the chairman or deputy chairman of the Tribunal.
- (2) If, on considering the papers, the chairman or deputy chairman of the Tribunal is of the opinion that the appeal is bound to fail, he or she shall send a notice to the applicant stating that
 - (a) he or she has considered the application for appeal and is of the opinion that the appeal is bound to fail; and
 - (b) unless the applicant renews his or her application to the Tribunal within 14 days of receiving the notification, the appeal shall be treated as having been abandoned.

12 Decision without a hearing¹⁹

If the applicant and the Minister agree and the Tribunal thinks that the case can properly be determined on the particulars supplied by the parties without a hearing, it may decide the matter without a hearing on the particulars so supplied.

13 Procedure of Tribunal²⁰

- (1) The parties to the appeal shall be the applicant and the Minister and each party or any person acting on behalf of that party may make representations to the Tribunal.
- (2) The Tribunal shall sit in public unless the Tribunal considers it necessary to sit in private.
- (3) However, no person other than the Registrar shall be present while the Tribunal is considering its decision.
- (4) The Tribunal may adjourn the hearing from time to time as it thinks fit.
- (5) The Tribunal may, if it thinks fit, admit any duly authenticated written statement or other material as *prima facie* evidence of any fact or facts in any case in which it thinks it just and proper to do so.
- (6) The Tribunal may, if it thinks fit, call for such documents and examine such witnesses as appear to it likely to afford evidence relevant and material to the issue, although not tendered by either the applicant or the Minister.
- (7) If, after notice of the hearing has been duly given, the applicant or the Minister fails to appear at the hearing, the Tribunal may proceed to determine the review notwithstanding the absence of both or either of them, or may give such directions with a view to the determination of the application as the Tribunal thinks just and proper.
- (8) The Tribunal may require any party to proceedings before the Tribunal under this Order or any witness in the proceedings to give evidence on oath and, for that purpose, the chairman or deputy chairman presiding over the Tribunal shall have power to administer an oath.
- (9) Where, in connection with the determination of any claim or question, there is before the Tribunal medical advice or medical evidence relating to the applicant that has not been disclosed to the applicant and, in the opinion of the chairman or deputy chairman, the disclosure to the applicant of that advice or evidence would be harmful to the applicant's health, such advice or evidence shall not be required to be disclosed to the applicant, but the Tribunal shall not by reason of such non-disclosure be precluded from taking it into account for the purpose of the review.
- (10) On the appeal of any case under this Article, the Tribunal may confirm, reverse or vary the decision of the second determining officer and shall give its decision in public.
- (11) The decision of the majority of the members of the Tribunal shall be the decision of the Tribunal and there shall be a written record of the decision signed by the chairman or deputy chairman as the case may be which
 - (a) includes the names of the Tribunal members;
 - (b) includes the reasons for the decision; and
 - (c) records any dissent and the reasons for such dissent,

and the Registrar shall send a copy of such written record to the parties as soon as practicable after the review has taken place.

- (12) Where the Tribunal has made a decision adverse to the applicant, the applicant shall be advised that the decision on the facts is final but that he or she may appeal to the Royal Court on a point of law.
- (13) Subject to this Article, the Tribunal may regulate its own procedure.

14 Appeals and references to Royal Court²¹

- (1) A person aggrieved by a decision of the Tribunal may, on a point of law only, appeal to the Royal Court.
- (2) An appeal under paragraph (1) may be made
 - (a) in the first instance, only with leave of the Tribunal; or
 - (b) in the second instance, only with leave of the Royal Court where the Tribunal has in the first instance refused leave to appeal.
- (3) The Tribunal shall, if it is unable to reach a decision as to whether or not to grant leave to appeal, refer the application for leave to appeal, to the Royal Court.
- (4) Subject to paragraph (5), an application for leave to appeal under paragraph (2)(a) must be made before the end of the period of 4 weeks beginning with the date of the Tribunal's decision or order.
- (5) The Tribunal may vary the period specified in paragraph (4) if, in the circumstances of the case, the Tribunal is satisfied it would be fair and just to do so.
- (6) An application for leave to appeal under paragraph (2)(b) shall be made within such period as may be specified by Rules of Court (within the meaning of Article 13 of the <u>Royal Court (Jersey) Law 1948</u>).
- (7) An application for leave to appeal under paragraph (2) may include an application to stay a decision or order of the Tribunal pending the appeal.
- (8) No appeal shall lie from a decision of the Tribunal refusing leave for the institution or continuance of, or for the making of an application in, proceedings by a person who is the subject of an order under Article 1 of the <u>Civil Proceedings (Vexatious Litigants) (Jersey) Law 2001</u>.
- (9) The Tribunal or a determining officer may refer any point of law to the Royal Court for the Royal Court to give a ruling on the point.

PART 3

REVIEW OF DECISIONS

15 Review of decisions of determining officer and the Tribunal

(1) Any decision of the determining officer or the Tribunal may be reviewed at any time by the determining officer or, on a reference from the determining officer, by the Tribunal, if -

- (a) the determining officer or the Tribunal is satisfied that the decision was given in ignorance of, or was based on a mistake as to, some material fact;
- (b) there has been any relevant change of circumstances since the decision was given; or
- (c) the decision was based on the decision of any question to which Article 33(5) of the Law applies, and the decision of that question is revised.²²
- (2) A question may be raised with a view to such a review as aforesaid by means of an application in writing to the determining officer, stating the grounds of the application.
- (3) On receipt of any such application, the determining officer shall proceed to deal with or refer any question arising thereon in accordance with the provisions of this Order.
- (4) Any decision given on a review under this Article, and any refusal to review a decision under this Article, shall be subject to redetermination or appeal in like manner as an original decision, and the provisions of this Order shall, subject to the necessary modifications, apply in relation to any decision given on such a review as they apply to the original decision of a question.²³

16 Review of decisions of the Royal Court

If, in any case in which a decision has been given by the Royal Court with respect to a matter which has formed the subject of an appeal to the Court under Article 14, it appears to the Minister that the decision might properly be reconsidered in view of further information which has been brought to the Minister's notice since the date on which the decision was given as to the circumstances existing at the time by reference to which it was given, the Minister may cause the decision to be referred to the Royal Court for reconsideration, and the Court may revise the decision.

17 Review of decision involving payment or increase of benefit

- (1) Where, on review, a decision is revised so as to make benefit payable or to increase the rate of benefit, the decision given on the review shall have effect as follows –
 - (a) in the case of parental allowance, as from the date of application for the review;
 - (b) in the case of short term incapacity allowance, as from the date 10 days before the application for the review;
 - (ba) in the case of long term incapacity allowance where a review is carried out on either of the grounds stated in Article 34D(2) of the Law, the medical board carrying out the review may direct that its decision has effect from the date beginning on which the aggravation is determined, by the medical board carrying out the review, to have occurred;

- (bb) in a case where a medical board does not so direct as described in sub-paragraph (ba) or in any other case of long-term incapacity allowance, as from the date 10 days before the application for the review; or
- (c) in the case of survivor's benefit or an incapacity pension or old age pension, as from the date 3 months before the date of the application for the review:

Provided that, subject to the provisions of paragraph (2), if in any case the claimant proves -

- (i) that on a date earlier than the date on which the application for the review was made, the claimant was (apart from satisfying the condition of making a claim therefor) entitled to benefit, and
- (ii) that throughout the period between the earlier date and the date on which the application for review was made, there was good cause for delay in making the application,

the claimant shall not be disqualified by virtue of the foregoing provisions of this paragraph for receiving any benefit to which the claimant would have been entitled in respect of the said period.²⁴

- (2) Notwithstanding anything contained in this Article, the following provisions shall have effect
 - (a) the proviso to paragraph (1) shall apply in any case subject to the condition that no sum on account of benefit shall be paid to any person in respect of any part of the period referred to in that proviso earlier than 6 months before the date on which the application for the review was made;
 - (b) the decision on review shall not in any event have effect for any period before the date on which the original decision took effect or would have taken effect if an award had been made;
 - (c) where the decision on review is based on a relevant change of circumstances which occurred after the date on which the original decision took effect or would have taken effect, the decision on review shall not have effect for any period preceding the date declared by the determining officer, the medical board or, as the case may be, the Tribunal to be the date on which that change of circumstances occurred.²⁵
- (3) For the purposes of this Article, where a decision is reviewed at the instance of the determining officer under Article 15(1), the date on which it was first decided by the determining officer that the decision should be reviewed shall be deemed to be the date of the application for the review.

PART 4

PROVISIONS RELATING TO BENEFIT FOLLOWING DECISIONS ON REVIEW OR APPEAL

18 Adjustment of benefit

- (1) Where, by a decision on review or appeal, a person entitled to benefit is awarded some other benefit in lieu thereof, the decision on the review or appeal shall direct that any payments already made on account of the benefit originally awarded in respect of any period covered by the decision on review or appeal shall be treated as having been made on account of the benefit awarded by that decision.
- (2) Where, by virtue of an award, an increase of benefit has been paid for any period to one person in respect of another as being the wife or husband, or an adult dependant, of the first-mentioned person, and by reason of a subsequent decision either
 - (a) the said other person is himself or herself entitled to benefit for that period; or
 - (b) a third person is entitled to benefit for that period in respect of the said other person in priority to the first-mentioned person,

then, notwithstanding that under any Order relating to overlapping benefits made under Article 28 of the Law such increase of benefit is not payable, the subsequent decision shall direct that it shall be treated as having been properly paid for that period and that any arrears of benefit for that period payable by reason of the subsequent decision shall be reduced to the extent to which the increase of benefit is so directed to be treated as having been properly paid.

18A Classification changes²⁶

Where a classification change is made -

- (a) any adjustment resulting from that change has effect from
 - (i) the first day of the month in which there first occurred the circumstances giving rise to the change, or
 - (ii) if in any case the determining officer is satisfied there is good cause to set a later date for the adjustment to have effect, that later date; and
- (b) Articles 17 to 19 of the <u>Social Security (Contributions) (Jersey)</u> <u>Order 1975</u> apply in relation to any contributions paid following the day on which the change has effect, where such contributions were, within the meaning of those Articles, paid in error or in excess.

19 Revision etc. of decisions involving non-payment or reduction of benefit

- (1) Where, on review or appeal, a decision is revised or is reversed or varied so as to make benefit not payable or to reduce benefit, the decision given on the review or appeal shall require repayment to the Social Security Fund of any benefit paid in pursuance of the original decision to the extent to which it
 - (a) would not have been payable if the decision on the review or appeal had been given in the first instance; and
 - (b) is not directed to be treated as paid on account of the benefit awarded by the decision on review or appeal:

Provided that, subject as aforesaid, repayment shall not be required in any case where the person concerned is shown to the satisfaction of the determining officer or the Tribunal, as the case may be, to have acted in good faith in all respects as to the obtaining and receipt of the benefit.²⁷

(2) In this Article "Tribunal" includes the Social Security Medical Appeals Tribunal.²⁸

PART 5

GENERAL

20 Interpretation

(1) In this Order, unless the context otherwise requires –

"applicant" means a person who has made an application under the Law for the determination of any such question as is mentioned in Article 1;

"claimant" means a person who has claimed benefit under the Law;

"classification change" has the meaning given by Article 1(3);

"determining officer" means an officer appointed by the Minister in pursuance of Article 33 of the Law;

"Law" means the Social Security (Jersey) Law 1974;

"question" includes a claim under the Law, but excludes any such question as is referred to in Article 33(2) of the Law;

"Registrar" shall be construed in accordance with Article 4;

"Royal Court" means the Inferior Number of the Royal Court;

"Tribunal" has the same meaning as in Article 33(9) of the Law.²⁹

(2) Any notice or other document required or authorized to be given to any person under the provisions of this Order shall be deemed to have been given or sent if it was sent by post to that person at the person's ordinary or last known address.

21 Citation

This Order may be cited as the Social Security (Determination of Claims and Questions) (Jersey) Order 1974.

SCHEDULE³⁰

ENDNOTES

Table of Legislation History

Legislation	Year and No	Commencement
Social Security (Determination of	R&O.6083	1 January 1975
Claims and Questions) (Jersey)		
Order 1974		
Social Security (Determination of	R&O.7280	8 May 1984
Claims and Questions)		
(Amendment) (Jersey)		
Order 1984		
Social Security (Widowed	R&O.7666	1 October 1987
Father's Allowance) (Jersey)		
Order 1987		
Social Security (Determination of	R&O.67/2001	1 April 2001
Claims and Questions)		
(Amendment No. 2) (Jersey)		
Order 2001		
Social Security (Determination of	R&O.86/2004	1 October 2004
Claims and Questions)		
(Amendment No. 3) (Jersey)		
Order 2004		
States of Jersey (Amendments	R&O.48/2005	9 December 2005
and Construction Provisions		
No. 8) (Jersey) Regulations 2005		
Social Security (Consequential	R&O.18/2008	28 January 2008
Amendments) (Jersey) Order		
2008		
Social Security (Determination of	R&O.67/2010	16 July 2010
Claims and Questions)		
(Amendment No. 4) (Jersey)		
Order 2010		
Social Security (Miscellaneous	R&O.162/2012	1 January 2013
Provisions No. 2) (Jersey) Order		
2012		
Social Security, Health Insurance	R&O.24/2015	6 March 2015
and Income Support		
(Miscellaneous Provisions)		
(Jersey) Order 2015		
Mental Health and Capacity	R&O.49/2018	1 October 2018
(Consequential Amendment and		(<u>R&O.51/2018</u>)
Transitional Provision) (Jersey)		
Regulations 2018		
Social Security (Miscellaneous	R&O.18/2019	13 March 2019 – paragraphs
Provisions) (No. 6) (Jersey) Order		(b) to (e), (g) and (h) of Article
2019		1 (as described in Article 6(2))
		1 May 2019 – remainder

Legislation	Year and No	Commencement
Social Security (Amendment of	R&O.137/2020	24 November 2020
Law No. 14) (Jersey) Regulations		
2020		

Table of Renumbered Provisions

Original	Current
PART I	PART 1
PART II	PART 2
12 (1A)	12 (2)
(2)	(3)
PART III	PART 3
PART IV	PART 4
20 (3)	spent, omitted from this revised edition

Table of Endnote References

This Order has been amended by the States of Jersey
(Amendments and Construction Provisions No. 8) (Jersey)
Regulations 2005. The amendments replace all references to
a Committee of the States of Jersey with a reference to a
Minister of the States of Jersey, and remove and add defined
terms appropriately, consequentially upon the move from a
committee system of government to a ministerial system of
government
amended by R&O.18/2019
substituted by R&O.18/2008
substituted by R&O.18/2019
substituted by R&O.18/2019
inserted by R&O.18/2019
inserted by R&O.18/2008, amended by R&O.18/2019
substituted by R&O.18/2008
amended by R&O.18/2008. R&O.18/2019
substituted by R&O.67/2010
substituted by R&O.18/2008 [new Articles 8 to 14 only]
substituted by R&O.18/2008 [new Articles 8 to 14 only]
substituted by R&O.18/2008 [new Articles 8 to 14 only]
substituted by R&O.18/2008
amended by R&O.49/2018
substituted by R&O.18/2008
substituted by R&O.24/2015
amended by R&O.18/2008
amended by R&O.18/2019
amended by R&O.7666, R&O.67/2001, R&O.86/2004,
R&O.24/2015, R&O.18/2019, R&O.137/2020

²⁵ Article 17(2)	amended by R&O .18/2019
²⁶ Article 18A	inserted by R&O.18/2019
²⁷ Article 19(1)	amended by R&O.24/2015
²⁸ Article 19(2)	added by R&O.24/2015
²⁹ Article 20(1)	amended by R&O.18/2008, R&O.67/2010, R&O.162/2012,
	<i>R&O.18/2019</i>
³⁰ Schedule	deleted by R&O.18/2008